#### EXHIBIT B



#### Proposal to Serve as Financial Advisor

G.L. Hicks Financial, LLC Gary Hicks, President

#### Proposal Submitted Sept. 2, 2019

- Experience as an Independent Financial Advisor
- Experience in Tulare County & TLHCD
- Experience with District Bankruptcies & Refundings
- Recent Financial Advisory Issues & Client References
- G.L. Hicks Financial Additional Client References
- Financing Process
- Fees & District Savings
- Refunding of General Obligation Bonds
- Refunding of Revenue Bonds

#### Financial Advisory Experience

- Financial Advisory experience over last 25 yrs. (1994-2019)
  - ✓ 161 separate financings for California Healthcare Districts
    - > 48 of these were GO Bonds, Sales Tax and Parcel Tax Bonds
    - > 113 were revenue bonds, certificates, installment sale or lease obligations secured by and repaid from revenues of the district
    - > 110 were private placements /direct purchases (not underwritten)
  - 95 more financings primarily for nonprofit healthcare providers
  - 256 total financings over the past 25 yrs. as G.L. Hicks Financial
- Investment Banking experience over 13 years (1981-1994)
  - ✓ 150 more financings with A.G. Edwards, Xerox Credit and others
- Total Financial Advisory & Investment Banking experience
  - ✓ 400+ financings (\$7.5 Billion) over the past 38+ years
  - Five of these were for Healthcare District's exiting bankruptcy

### Experience with Tulare County Healthcare Districts Since 1994

- North Kern-South Tulare Hospital District
  - 3 separate financings since 1994, client since 1990
- Tulare Local Health Care District
  - 7 separate financings since 1994, client since 1989
- Sierra View Local Health Care District
  - 7 separate financings since 1994, client since 1998
- Kaweah Delta Health Care District
  - √ 16 separate financings since 1994, client since 1982.

# Recent Financings for Districts Exiting Bankruptcy - 2019

- West Contra Costa Health Care District
  - 2018 Parcel Tax secured Refunding Revenue Bonds, issued as tax-exempt obligations
  - 2019 Parcel Tax secured Revenue Bonds, "cinderella" structure begins as taxable converting to tax-exempt on the first optional call date of the refunded bonds
- Palm Drive Health Care District
  - 2019 Refunding GO Bonds, issued as taxable debt
  - 2019 Refunding Parcel Tax secured Revenue Bonds, issued as taxable debt



- Sierra View Local Health Care District (9/19)
  - \$30.4 million public sale of revenue bonds with cash defeasance of revenue bonds subject to advance refunding rules using cash defeasance
  - Donna Hefner, CEO (559) 788-6100
- Tahoe Forest Hospital District (9/19)
  - \$24.7 million public sale current refunding of GO Bonds with 13.2% net present value savings (NPVS)
  - Crystal Betts, CFO (530) 582-6384

### Recent Financings (Cont.)

- West Contra Costa Health Care District (6/19)
  - \$40.5 million "cinderella" private placement refunding of Parcel Tax obligations with 15.4% NPVS
  - Kathy White, Exec. Director/Cons. (505) 280-1306
- Palm Drive Health Care District (7/19)
  - \$2.9 million taxable private placement current refunding of GO Bonds with no NPVS
  - \$12.8 million taxable private placement current refunding of Parcel Tax obligations with 15.0% NPVS
  - ✓ Alanna Brogan, Exec. Director (707) 823-3596



### Non-Hospital/Healthcare Client Additional References

Brian Quint, Esq.

- (415) 925-4200
- District Bond Counsel on prior financings
- Morgan Foley, Esq.

(619) 440-4907

- District Legal Counsel on prior financings
- Rick Jackson, CPA

(559) 431-7708

District Auditor

# Independent Financial Advisor with Fiduciary Responsibility

- We don't act as an underwriter (registered MA)
- No financial ties to Underwriters/Placement Agents
- We act as your advocate from beginning to end
- No financial bias to sway our recommendations
- Total independence from all other participants
- No financial incentives, bias or favoritism
- Over the past 25 yrs. 63% of my clients have been
  Ca. Healthcare Districts (our focus & specialty)

#### Financing Process

- If a Private Placement is pursued:
  - Instill a competitive process throughout every step
  - Utilize experienced & active placement agents to oversee the bid process for a private placement
  - Banks move in and out of this market constantly
  - Most competitive bank purchaser often times isn't who you initially think as this is a very fluid market
  - Dual track both a bank/institutional private placement with a public sale approach
  - Consider semi-annual principal payments

#### Financing Process (Cont.)

- Ensure that all critical factors are included in Request for Terms bid process with banks
  - Is MAC (material adverse change) an event of default?
  - Will increased costs of bank be passed on to borrower?
  - Will decrease in corp. tax rate increase the bond rate?
  - Will Event of Taxability cause an increase in bond rate?
  - What are causes of an Event of Default and remedies?
  - Provide prepayment/optional redemption provisions?
  - Who is bank counsel & what opinions are required?
- Negotiate all conditions in advance of selection

### Financing Process (Cont.)

If a Public Underwriting is pursued:

- Instill a competitive process throughout every step
- Include McDonnell Investment Mgt. in the process, if they are buyers, they will be 10 to 25 bps through a public sale (required by CA Insurance Commission to purchase bonds at below market rates)
- For a public underwriting, include at least 3 firms in the underwriting syndicate with a senior manager and 2 co-managers (don't use a selling syndicate)
- Make sure you involve retail, professional retail, specialty buyers along with institutional buyers

#### Financing Process (Cont.)

- If a Public Underwriting is pursued:
  - Establish coupons to minimize yield to maturity instead of yield to call to reduce the cost of capital and maximize debt service savings
  - Consider utilizing Net Designated instead of Group Net orders to instill financial incentives to syndicate
  - Consider utilizing a separate day for retail only orders if retail market is expected to participate in your issue
  - Expand underwriting resources & broaden bond sales distribution to improve competition & order flow
  - If retail is involved structure bonds for retail buyers

# Placement Agent Fees & District Savings

- If a private placement is pursued:
  - Utilizing an experienced Placement Agent that can produce far greater value than the cost of their service
  - Assume a \$50,000 placement agent fee
    - One placement agent may reduce fee in half if Western Alliance Bank (WAB) ultimately is the purchaser
- TLHCD's net present value savings increases by approximately \$104,000 for every .01% (1 bpt) decrease in the GO Bond's interest rate

# Refunding of General Obligation Bonds

- Primary objective is to reduce cost of capital
  - Reducing costs of issuance (placement agent & bank counsel)
  - Reducing borrowing interest rate/yield (competitive process)
  - Maximize benefits of an efficient structure
- Pursuant to Ca. Govt. Code section 53552, the TLHCD Board can approve the refunding of its outstanding GO Bonds (no community vote)
- Pursuant to Ca. Govt. Code section 53515, the refunding GO Bonds are secured by a "Statutory Lien" on the special ad valorem taxes

# Refunding of General Obligation Bonds (Cont.)

- Order confirming Bankruptcy Plan indicates ad valorem taxes are "Special Revenues"
- Both provisions enhance bondholder security
- TLHCD Board may want to consider a resolution indicating its intentions regarding the future operation of Tulare Hospital
- Don't issue bonds until after the Effective Date of the District's Chapter 9 Bankruptcy
- Don't limit your options until choice is clear

# Refunding of General Obligation Bonds (Cont.)

- If bonds are privately placed use semi-annual not annual principal payments to increase savings
- Consider replacing Wilmington as Fiscal Agent
- Discuss with Tulare County to include TLHCD in its Teeter Plan for payment of taxes on GO Bonds and continue with payments to Paying Agent
- Discussions with several prospective purchasers:
  - ✓ WAB 3.74% (Preliminary Lending Parameters)
  - PWB has indicated a strong interest in your GOBs
  - Two additional banks have indicated interest

### Refunding of General Obligation Bonds (Cont.)

- Moody's indicated in their 2/17/18 report that Bankruptcy is unlikely to impair the District's GO Bond payments and it would be unprecedented
- Savings are estimated to be approximately \$41.7
  million assuming 3.74% interest rate (see WAB)
  - ✓ Total savings increases by approximately \$112,000 for every .01% (1 bpt) decrease in the bond interest rate
- Fluid market and rates have moved from 4.25% to 3.74% in the last five weeks alone
- Semi-annual principal payments add \$690,000

#### Refunding of Revenue Bonds

- Primary source of repayment will be all pledged revenues of TLHCD, including:
  - Irrevocable pledge of the ad valorem operating taxes
  - Secured by lock-box structure from Tulare County
    - Same structure used in 2016 John C. Fremont HcD refunding
  - Available net lease revenues (net of AH setoff rights)
  - All other revenues available (double barreled pledge)
- DOT on real property as additional security
  - H&SC section 32121, 32130.1 et.al.
  - Housing Authority of LA Co. v. Dockweiler (1939)

### Refunding of Revenue Bonds (Cont.)

- 2007 Bonds have only a 13-yr. final maturity
- Attempt to eliminate DSRF or reduce to 6 mos.
- Current operating tax revenues of \$1.9 million
- Refunding debt service is approx. \$1.2 million
- DSCR is approximately 1.58x coverage
- Current estimated savings approx. \$1.1 million based on an assumed 3.75% bond interest rate





9/18/2019